

MEMORANDUM

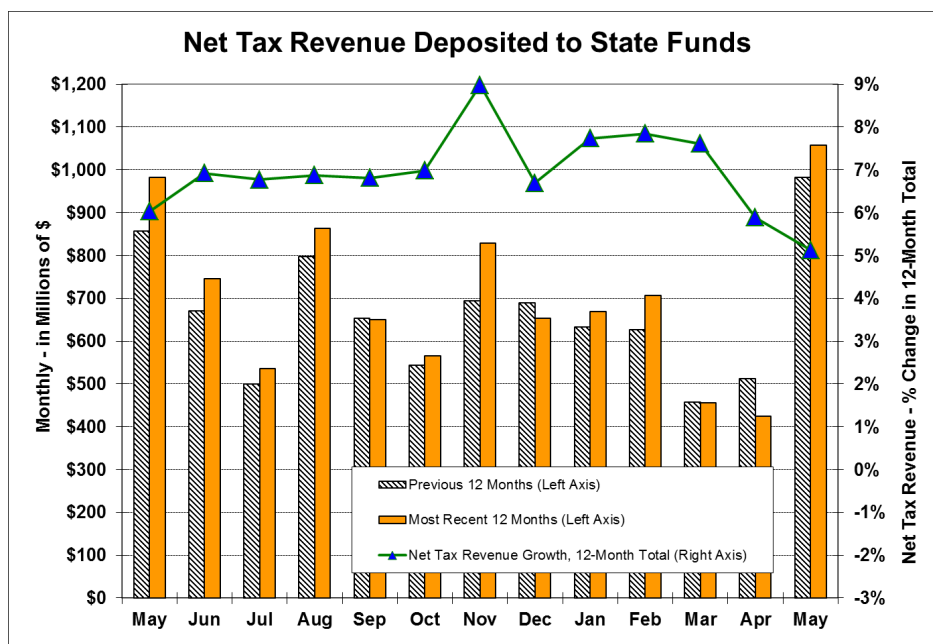
TO: Members of the Iowa Senate and
Members of the Iowa House of Representatives

FROM: Jeff Robinson

DATE: June 21, 2016

Twelve-Month Total Net Tax Receipts Through May 31, 2016

The attached spreadsheet presents net tax revenue deposited to state funds for the 12-month period ending May 2016 with comparisons to the previous 12 months. May 2015 to May 2016 one-month comparisons are also presented. The source of the information is the state accounting system, including non-General Fund accounts. All accounting transactions related to taxes remitted to the state were reviewed, along with the refunds issued against those taxes.



Overview of Current Situation

Tax revenue for the month of May rebounded from April's significant decrease and posted a 7.6% gain for the month, with individual income tax providing much of May's revenue boost. The 12-month revenue increase dropped to 5.1% from 5.9% at the end of April. Going forward, the rate of tax revenue growth should continue to slow as the one-year anniversary of the fuel tax increase has now passed.

Month of May 2016

May net tax receipts totaled \$1,057 million, an increase of \$74.3 million (7.6%) compared to May 2015. Individual income tax increased a significant \$64.8 million, reversing much of the April decline in this source. Corporate income tax net deposits declined \$7.2 million for the month. The only significant source of tax revenue gain was the fuel tax, up \$10.6 million for the month of May. The Iowa motor fuel tax was increased \$0.10 per gallon beginning March 1, 2015.

Year-over-Year Comparison — Net Tax Revenue

During the 12-month period ending May 2016, net revenue from all taxes deposited to state funds totaled \$8.158 billion, an increase of \$398.1 million (5.1%) compared to the prior 12 months. Major contributors to the year-over-year dollar and percentage changes include:

- Individual Income Tax (positive \$97.5 million, 2.8%) – The processing of tax year 2015 income tax returns significantly lowered the annual individual income tax revenue growth rate.
- Corporate Income Tax (negative \$39.5 million, -8.6%)
- Sales/Use Tax (positive \$76.4 million, 2.9%) – Sales/use tax growth breakdown for the most recent 12 months:
 - Gross tax receipts from the sale of vehicles (deposited to the Road Use Tax Fund) increased \$13.0 million (3.6%).
 - Sales tax deposited to other state funds, mainly the Flood Mitigation Fund, increased \$36.6 million.
 - Sales/use tax deposited to the State General Fund increased \$24.7 million (0.9%). The growth in gross revenue from the state sales/use tax totaled \$61.3 million, but \$36.6 million of that growth (59.7%) has been transferred to the Flood Mitigation Fund.
 - Refunds of General Fund sales/use tax payments, including the payments to local school districts for school infrastructure, decreased \$2.0 million.
- Bank Tax (positive \$9.0 million, 24.9%) – Over the most recent 12 months, tax deposits increased \$4.2 million, while tax refunds decreased \$4.8 million.
- Fuel Tax (positive \$209.1 million, 44.9%) – According to Department of Revenue monthly fuel sales reports, over the most recent 12-month period, Iowa taxable gasoline/ethanol gallons sold decreased 0.1%, and taxable diesel sales decreased 1.8%. The combination of gasoline and diesel taxable fuel gallons decreased 0.6% over the period. Due in large part to the Iowa gas tax increase (effective March 1, 2015), fuel tax net deposits increased 44.9% over the past 12 months.
- Gambling Tax (positive \$9.0 million, 3.1%) – According to Racing and Gaming Commission statistics, 10 Iowa casino/track locations recorded negative annual adjusted gross revenue (AGR) growth for the 12 months ending April 2016. The combined AGR change for the 19 facilities was positive 2.4% over the previous 12 months. Across all facilities, the AGR for the 12 months totaled \$1.441 billion, an amount that is 1.9% below the annual AGR peak (December 2012).
- Insurance Premium Tax (positive \$26.4 million, 28.0%) – Proceeds from the insurance premium tax increased significantly over the most recent 12 months. While the reason for the growth is not yet known, it is likely the result of decreased tax credit redemptions in recent months.

- Real Estate Transfer Tax (positive \$1.6 million, 8.5%)
- Cigarette and Tobacco Tax (positive \$9.3 million, 4.3%)

Tax Spotlight – Franchise (Bank) Tax and Credit Union Tax

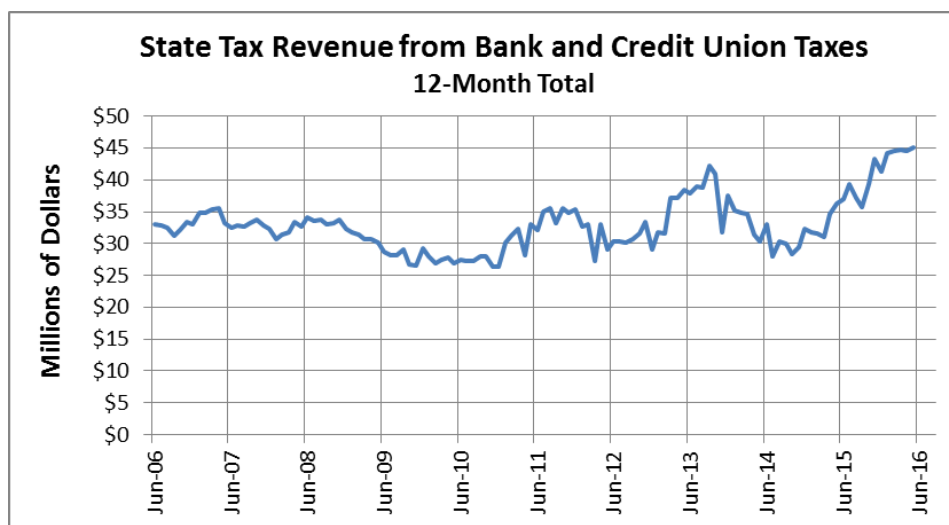
The taxation of banks and financial institutions in Iowa dates back to at least 1851. Prior to HF 1294 (Taxation of Financial Institutions Act of 1970), the bank tax was essentially a property tax, collected and retained at the local level.

The current franchise tax ([Iowa Code chapter 422, Division V](#)) is imposed on the net income of state banks, national banking associations, trust companies, federal and state-chartered savings and loan associations, financial institutions chartered by the Federal Home Loan Bank Board, and production credit associations at a rate of 5.0%. An alternative minimum tax may be applicable to financial institutions at an effective rate of 3.0%. Credit unions are subject to a different tax discussed below.

The Iowa franchise tax enacted in 1970 provided for rates ranging from 5.0% to 8.0% of net income. The franchise tax rate was reduced to a flat 5.0% in 1980. Prior to 1995, financial institutions could transfer income-producing assets to nonbank subsidiaries, reducing the franchise tax owed. Legislation was enacted beginning with tax year 1995 that prohibits the deduction of those types of transfers.

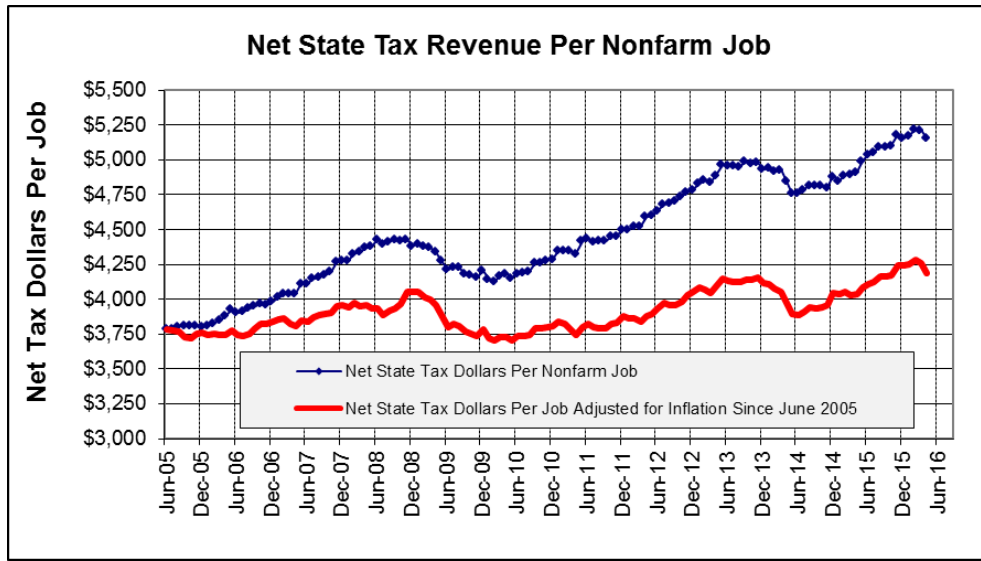
Tax returns for franchise tax are required to be filed by the last day of the fourth month after the end of the tax year. Estimate payments from most financial institutions are due on a quarterly basis. Revenue received from the franchise tax is deposited in the State General Fund.

Credit unions are taxed at a rate of five mills (0.5%) of “legal and special reserves” ([Iowa Code section 533.329](#)). The tax is imposed by the County Board of Supervisors and the revenue from the tax is divided between the county, city, and state, with the state share equal to 50.0% of revenue collected. The state revenue is deposited in the General Fund.



Tax Revenue and Employment

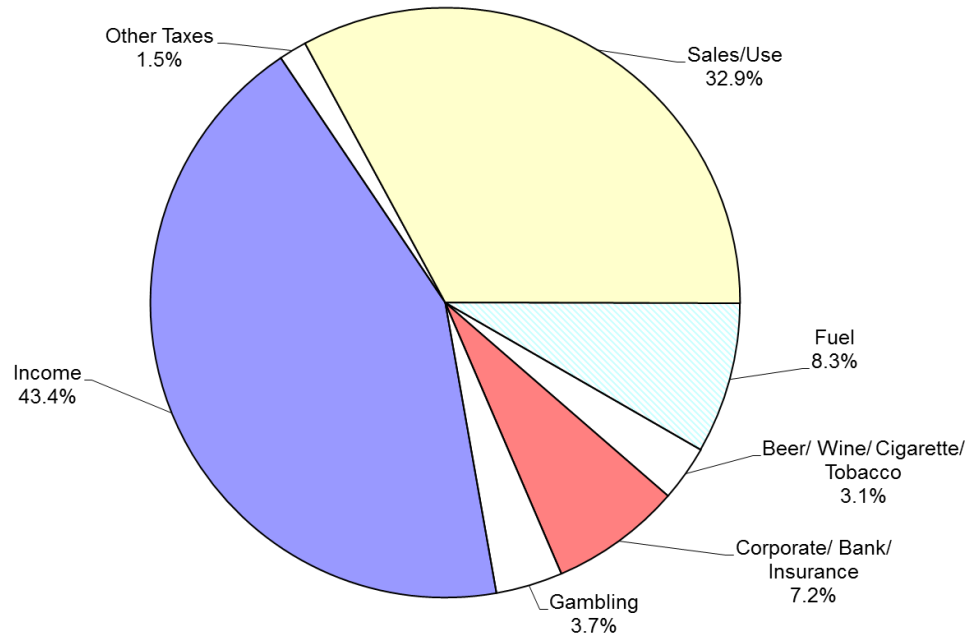
The average reading for Iowa nonfarm employment over the 12 months ending April 2016 is 1,568,900, and net state tax receipts over the same 12 months totaled \$8.084 billion, or \$5,153 per nonfarm job. This is \$1,368 higher than the per-job average for the 12 months ending June 2005. The blue line on the following chart depicts the annual tax revenue collected by the state per job, calculated monthly. The red line subtracts the impact of inflation since June 2005 from the blue line. The red line indicates that inflation-adjusted tax revenue per job has increased \$404 since June 2005, and the remainder of the \$1,368 increase (\$964) represents the impact of inflation.



Net State Tax Revenue - Twelve Months Ending May 2016

Net Revenue = \$8.158 Billion

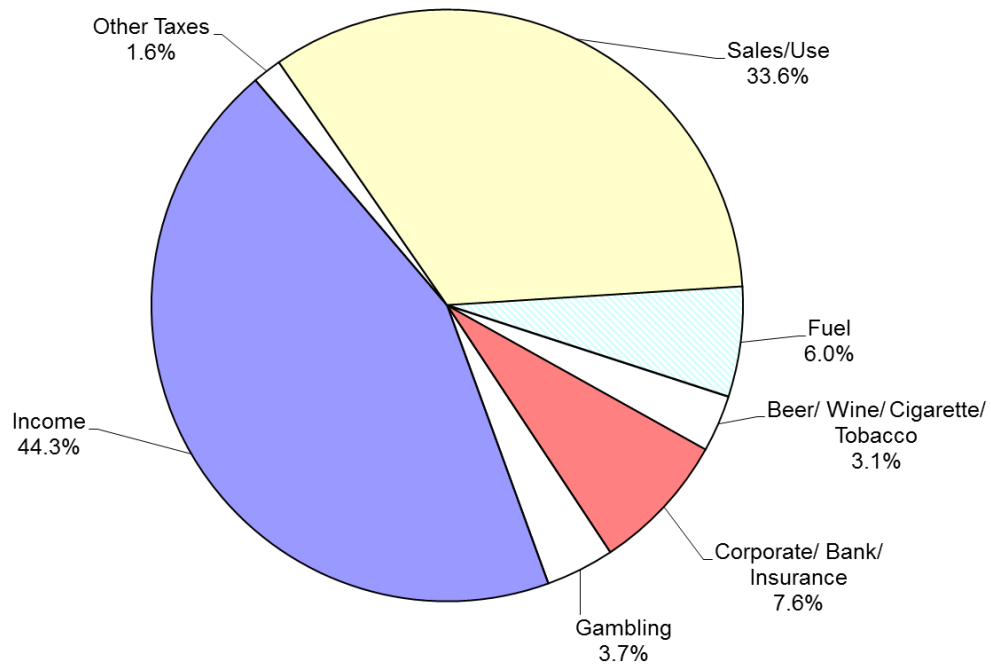
Percentages may not add to 100% due to rounding



Net State Tax Revenue - Twelve Months Ending May 2015

Net Revenue = \$7.760 Billion

Percentages may not add to 100% due to rounding



Net Tax Revenue Deposited to State Funds - Cash Basis

Dollars in millions - columns and rows may not add due to rounding

Net Tax by Tax Type	Previous 12-Month Period Total	Most Recent 12-Month Period Total	12-Month \$ Change	12-Month % Change	Month of May 2015	Month of May 2016	May \$ Change	May % Change
Banking	\$ 36.2	\$ 45.2	\$ 9.0	24.9%	\$ 4.8	\$ 5.3	\$ 0.5	10.4%
Beer & Wine	22.5	22.1	- 0.4	-1.8%	2.0	1.8	- 0.2	-10.0%
Cigarette & Tobacco	218.1	227.4	9.3	4.3%	19.2	19.5	0.3	1.6%
Corporate Income	459.6	420.1	- 39.5	-8.6%	50.3	43.1	- 7.2	-14.3%
Fuel	466.2	675.3	209.1	44.9%	49.9	60.5	10.6	21.2%
Gambling	290.2	299.2	9.0	3.1%	24.2	24.2	0.0	0.0%
Individual Income	3,439.7	3,537.2	97.5	2.8%	478.1	542.9	64.8	13.6%
Inheritance	88.6	87.8	- 0.8	-0.9%	5.3	7.4	2.1	39.6%
Insurance	94.4	120.8	26.4	28.0%	15.5	18.8	3.3	21.3%
Other Taxes	15.9	16.4	0.5	3.1%	0.7	- 0.4	- 1.1	-157.1%
Real Estate Transfer	18.9	20.5	1.6	8.5%	1.6	1.7	0.1	6.2%
Sales/Use	2,610.0	2,686.4	76.4	2.9%	331.1	332.2	1.1	0.3%
Total Net Taxes	\$ 7,760.3	\$ 8,158.4	\$ 398.1	5.1%	\$ 982.7	\$ 1,057.0	\$ 74.3	7.6%
Gross Tax & Refunds								
Gross Tax	\$ 9,210.0	\$ 9,686.3	\$ 476.3	5.2%	\$ 1,076.4	\$ 1,162.5	\$ 86.1	8.0%
Tax Refunds	\$ - 1,449.7	\$ - 1,527.9	\$ - 78.2	5.4%	\$ - 93.7	\$ - 105.6	\$ - 11.9	12.7%
Net Tax Receipts by Fund								
State General Fund (GF)	\$ 6,382.2	\$ 6,502.3	\$ 120.1	1.9%	\$ 853.5	\$ 909.0	\$ 55.5	6.5%
Road Use Tax Fund	\$ 827.0	\$ 1,046.8	\$ 219.8	26.6%	\$ 84.3	\$ 91.0	\$ 6.7	7.9%
Non-GF Gambling	\$ 288.6	\$ 297.5	\$ 8.9	3.1%	\$ 24.1	\$ 24.1	\$ 0.0	0.0%
Other State Funds	\$ 262.5	\$ 311.8	\$ 49.3	18.8%	\$ 20.8	\$ 32.9	\$ 12.1	58.2%
Local Option Taxes *	\$ 926.2	\$ 951.7	\$ 25.5	2.8%	\$ 78.9	\$ 85.3	\$ 6.4	8.1%

* Sales, income surtax, hotel/motel, and flood mitigation. Distributed to local governments - not included in numbers above.

Numbers are rounded to the nearest \$0.1 million. Percentages are calculated after rounding.

A percentage change displayed as "--" represents instances where the base year net revenue amount was zero or negative so no meaningful percentage change can be calculated.

Tax Categories Used in Table

Franchise (Bank) Tax: The franchise tax paid by banks is deposited in the State General Fund. Credit unions are taxed under a different system than banks, but the credit union tax is included in this line also. Of the total deposited, the bank tax provides approximately 98.0% of the revenue and the credit union tax 2.0%.

Beer & Liquor Tax: Taxes on beer, liquor, and wine are deposited in the State General Fund, the Liquor Control Fund, and a small amount is deposited in an Iowa Economic Development Authority Fund for wine promotion.

Cigarette & Tobacco Tax: Prior to July 1, 2011, all cigarette and tobacco product tax revenue was deposited in the State General Fund. For FY 2012 and FY 2013, the first \$106.0 million of revenue from cigarette and tobacco taxes has been deposited in the Health Care Trust Fund and the remainder is deposited in the State General Fund. Beginning in FY 2014, all cigarette and tobacco tax revenue is deposited in the Health Care Trust Fund.

Corporate Income Tax: All corporate income tax is deposited in the State General Fund.

Motor Vehicle Fuel Tax: All motor vehicle fuel tax is deposited in one of two road use funds, with the exception of tax revenue from the sale of aviation and marine fuels.

Gambling Tax: Gambling tax is deposited in several state funds. Beginning with FY 2014, the state no longer deposits gambling tax revenue in the State General Fund. Funds receiving deposits of gambling tax revenue over the last 24 months include the Rebuild Iowa Infrastructure Fund, the County Endowment Fund, the Vision Iowa Fund, the Revenue Bond Debt and Subsidy Holdback funds, and the Iowa Skilled Worker and Job Creation Fund.

Individual Income Tax: Most individual income tax revenue is deposited in the State General Fund. A total of \$6.0 million per year (\$5.75 million in FY 2015) is deposited in the Workforce Development Fund. An annual \$2.6 million diversion to the Child Day Care Fund ended in FY 2009. In addition, several economic development programs are financed by individual income tax withholding. In those instances, the employer does not remit the tax withheld from employees and it is never deposited in a state fund. That revenue is not included here.

Inheritance Tax: All inheritance tax is deposited in the State General Fund.

Insurance Premium Tax: All insurance premium tax is deposited in the State General Fund.

Other Taxes: Other taxes include the brucellosis eradication property tax (deposited in a Department of Agriculture and Land Stewardship fund), drug stamp tax (State General Fund), utility replacement property tax (State General Fund), and car rental tax (Road Use Tax Fund). Other taxes also include a suspense account used to hold tax deposits prior to determining the correct tax type for the money and tax revenue transferred by the Department of Revenue to separate accounts to fund tax collection activities (tax gap and department operations).

Real Estate Transfer Tax: Real estate transfer tax is collected by counties. Counties retain 17.25% and remit the remainder to the state. The distribution of the state portion of real estate transfer tax revenue is currently changing each fiscal year, with the State General Fund portion reduced to 65.0% for FY 2015. The portion not deposited to the State General Fund is deposited to the Housing Trust Fund and the Shelter Assistance Fund.

Sales/Use Tax: General sales/use tax is deposited in the State General Fund, while most vehicle use tax is deposited in the Road Use Tax Fund. Beginning FY 2009, the vehicle use tax is referred to as a fee in the Iowa Code. To allow continuity of data, the revenue from the fee is reflected in this document as tax revenue. Also beginning FY 2009, the School Infrastructure Local Option (SILO) sales tax was converted to a statewide 1.0% sales/use tax, and the revenue from that statewide tax is transferred out of the State General Fund monthly through a refund appropriation. To allow for continuity of data, the refund transfers are subtracted from state revenue as part of the net sales/use tax calculation. Beginning FY 2014, a portion of state sales/use tax revenue is deposited in a new Sales Tax Increment Fund and used for local flood mitigation projects.

Local Option Taxes: Local option taxes are presented at the bottom of the table and are not included in the numbers above. Prior to FY 2009, local option taxes included the SILO tax, Local Option Sales Tax (LOST) for local government finance, Local Option Income Surcharge for schools, and hotel/motel tax. Beginning in FY 2009, the SILO tax was converted to a 1.0% statewide tax, and the SILO tax was eliminated. To allow for continuity of data, the transfers from the State General Fund as a result of the 1.0% statewide tax are included in the local option tax amount. Flood mitigation sales tax increment transfers to local governments were added beginning July, 2014.

Report Database: The database for this report is the state accounting system. If transactions are incorrectly coded in the system as tax revenue or tax refunds, the numbers presented here will be impacted.